

Unclassified Statement of

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*Before the*

**House Armed Services Committee**

**Subcommittee on Strategic Forces**

*Regarding the*

**Fiscal Year 2012 National Defense Authorization**

**Budget Request for Missile Defense**

**Thursday, March 31, 2011**

**Lieutenant General Patrick J. O'Reilly, USA**  
**Director, Missile Defense Agency**  
**Before the**  
**House Armed Services Committee**  
**Strategic Forces Subcommittee**  
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Good afternoon, Chairman Turner, Ranking Member Sanchez, other distinguished Members of the subcommittee. I appreciate the opportunity to testify before you today on the Missile Defense Agency's (MDA) \$8.6 billion Fiscal Year (FY) 2012 budget request to develop protection for our Nation, our Armed Forces, allies, and friends against a growing threat - the proliferation of increasingly capable ballistic missiles. We continue to improve and integrate sensor, fire control, battle management, and interceptor systems into the Ballistic Missile Defense System (BMDS) to defeat large raids of a growing variety of regional ballistic missiles over the next decade. By the end of FY 2012, we will complete the initial fielding of the Ground-based Midcourse Defense (GMD) system for homeland defense against potential future intercontinental ballistic missiles (ICBMs) being developed by current regional threats and our initial fielding of regional defenses against today's short-range (1,000km or less), medium-range (1,000 to 3,000km), and intermediate-range ballistic missiles (3,000 to 5,500km), or SRBMs, MRBMs and IRBMs, respectively.

**Fiscal Year 2010 Accomplishment Highlights**

This past year our improvements to homeland defense included emplacing the 30<sup>th</sup> Ground Based Interceptor (GBI), upgrading two additional GBIs, installing a training node at Fort Greely, Alaska (FGA), and completing a significant upgrade of the Early Warning Radar in Thule, Greenland. Additionally, we had a successful two-stage Ground Based Interceptor (GBI) booster test and conducted a three-stage GBI intercept

test where we did not achieve our primary objective, but we did demonstrate integrated sensors and command, control, battle management, and communication (C2BMC) during the longest range flight test to date. During the past year, we also improved our regional defenses by converting two Aegis BMD ships, delivering 25 SM-3 IA interceptors, and increasing the Aegis BMD fleet to 20 operationally configured BMD ships. Aegis BMD ships carrying SM-3 IAs are currently deployed and on-station in forward operating areas, including the USS Monterey as part of the first phase of the European Phased Adaptive Approach (EPAA). We also commenced production of Terminal High Altitude Area Defense (THAAD) Batteries 3 and 4 and the associated interceptors. We accelerated the refurbishment of an AN/TPY-2 radar for phase 1 of the EPAA and installed a C2BMC system and prepared a second AN/TPY-2 for deployment to U.S. Central Command. Moreover, we successfully flew 14 target missions and 13 successful flight tests, including a successful intercept of a separating MRBM with our Japanese allies using an SM-3 IA interceptor (thus completing the first BMD Foreign Military Sales (FMS) case), and conducted a successful intercept of a unitary SRBM with THAAD. For future capabilities, we demonstrated the ability of the two Space Tracking and Surveillance System (STSS) satellites to provide stereo, high-fidelity tracking capabilities and transfer tracks into C2BMC. Our Airborne Laser Test Bed successfully destroyed two boosting ballistic missiles. We achieved our goal of demonstrating NATO Active Layered Theater Ballistic Missile Defense interoperability with the U.S. C2BMC in Joint Project Optic Windmill. Finally, we completed U.S. and Israeli Government project agreements on the Arrow 3 Upper Tier Interceptor, the

David's Sling Weapon System, and an Israeli Test Bed. Recently, we supported Israel's successful intercept mission of a separating threat missile off the coast of California.

### **Enhancing Homeland Defense**

MDA's top priority is to confirm the root cause of the most recent GBI flight test failure, verify the resolution of the problem, and successfully repeat the previous flight test. While the Failure Review Board (FRB) has only produced preliminary results, it is clear more ground testing and an additional non-intercept flight test of an upgraded GBI Exo-atmospheric Kill Vehicle (EKV) will be required before the next intercept.

We are requesting \$1.16B in FY 2012 in RDT&E funding for the GMD program (including completing the construction of Missile Field 2 at FGA), which will complete the initial fielding of the defense of our homeland against limited ICBM attacks. In FY 2012, we also will continue to upgrade existing GBIs and acquire new GBIs to meet our minimum requirement of 26 operational GBIs at FGA, 4 at Vandenberg Air Force Base (VAFB), California, and 22 GBIs for testing, stockpile reliability testing, and spares. Key to an effective GBI sustainment program is examining the results of flight tests (including the loss of two GBIs during recent flight testing) and reliability testing on the ground to assess the need for additional GBIs while the production line remains open. In parallel, we continue GBI component vendor requalifications for the future GBI avionics upgrade and obsolescence program. The new missile field (Missile Field 2) will replace the prototype Missile Field 1, which will be placed in a storage mode for possible upgrade for operational use in the future. We will complete the construction of a second fire control node at FGA to allow testing or exercises to be conducted while simultaneously controlling the operational system. In addition to completing the

upgrade of our new hardened backup power plant at FGA in FY 2011, we will also complete the upgrade of the communications system at FGA in FY 2012. Additionally, we will begin the planning, design and environment work for a GBI In-Flight Interceptor Communication System (IFCS) Data Terminal (IDT) on the east coast of the United States by 2015. This East Coast IDT will enable communication with GBIs launched from FGA and VAFB for longer flights, thus improving the defense of the eastern United States against ICBM threats. We also are requesting \$177.1M in RDT&E funding for the Sea-Based X-band (SBX) radar in FY 2012 for software upgrades to improve its discrimination capability.

In addition to GMD upgrades, we are requesting \$222.4M in FY2012 for BMDS Sensors for homeland defense, including support of the Upgraded Early Warning Radars (UEWRs) and AN/TPY-2 radars. Integration of the Thule, Greenland radar in FY 2012 will make it a fully operational UEWR in the BMDS. We continue to upgrade the Clear Early Warning Radar in Alaska for full missile defense capability by 2016. In addition, a forward-based AN/TPY-2 X-band radar will be deployed to southern Europe to provide early tracking for both enhanced homeland and regional defense. We will continue to upgrade system software to address new and evolving threats, including enhancing Exo-atmospheric Kill Vehicle discrimination algorithms by 2015, improving GBI avionics, and increasing GBI interoperability with the Command and Control, Battle Management and Communications (C2BMC) system.

After last year's successful initial flight of a two-stage GBI, we plan to conduct an intercept flight test with a two-stage GBI as a potential hedge to allow for a longer intercept window of time if ICBMs were launched against the United States from

Northeast Asia or the Middle East. However, as a consequence of the need to repeat the failed three-stage GBI flight tests, we plan to delay the first intercept test of the two-stage GBI from FY 2012 to FY 2014. Finally, we will continue development of the Standard Missile 3 (SM-3) IIB to protect our homeland in the future by having the capability to intercept first generation ICBMs within the regions from which they were launched.

### **Hedge for Protection of the United States**

Today, 30 operational GBIs protect the United States against a medium ICBM raid size launched from current regional threats. If at some point in the future this capability is determined to be insufficient for protection of the U.S. homeland, we are developing options to increase the capacity of operational GBIs and accelerate the delivery of new sensor and interceptor capabilities. These hedge options could be implemented in anticipation of or following indications and warnings of a large or complex ICBM threat or if the SM-3 IIB or BMD sensor technology efforts incur significant technical delays. The Department is committed to brief Congress soon on the results of our ongoing BMD hedge analysis and our recommended hedge strategy.

### **Enhancing Regional Defense**

We are also deploying our initial missile defense capability against SRBMs, MRBMs, and IRBMs. Over the next decade we are enhancing this initial capability by developing increasingly enhanced missile defense capabilities that can be adapted to the unique circumstances of each Combatant Command region. In regions where ballistic missile threats are a concern, the United States will tailor Phased Adaptive Approaches (PAAs) (like the European PAA, or EPAA) to plan the establishment of

command and control, sensor, fire control, and interceptor infrastructures to provide fundamental defenses and facilitate the effective surge of transportable missile defense assets to their regions when needed.

The EPAA focuses on addressing missile defense interoperability with NATO and our allies and partners as the threat from the Middle East is anticipated to increase over the next decade. In November 2010, NATO Heads of State and Government agreed to develop an Alliance territorial missile defense capability to “provide full coverage and protection for all NATO European populations, territory and forces against the increasing threats posed by the proliferation of ballistic missiles.” The United States has committed to provide the EPAA as a national contribution to this capability, built on the Active Layered Theater Ballistic Missile Defense (ALTBMD) command and control system, and we are encouraging our allies to field and provide national capabilities as well.

*Initial SRBM, MRBM, and IRBM Capability in Europe - to be completed by the end of 2011.* In this phase, our goal is to achieve an initial missile defense capability in Europe using the Aegis BMD 3.6.1 weapon system with SM-3 IA interceptors, forward-based AN/TPY-2 and SPY-1 radars, and the C2BMC system at Ramstein Air Force Base, Germany, which will improve connections to NATO command and control structures. The USS Monterey is at sea today and, when paired with the AN/TPY-2 radar, will provide initial BMD protection of southern Europe from existing SRBM, MRBM and IRBM threats. Additionally, THAAD batteries will be available for deployment in this and subsequent phases. The Army activated a second THAAD battery in October 2009, which is scheduled to complete training by the end of calendar

year 2011. We are requesting \$290.5M in RDT&E funding to enhance communications and enable THAAD's launch-on-sensor network capability, which will allow THAAD to be more interoperable and connected to the BMDS. We also request \$833.2M for the production of 68 THAAD interceptors, six launchers, and one Tactical Station Group to be delivered by FY 2014, and \$380.2M for the production of two AN/TPY-2 radars.

*Enhanced MRBM Defense in Europe by 2015.* Our goal in this phase is to provide a robust capability against SRBMs and MRBMs by deploying several interceptors to engage each threat missile multiple times in its flight. The architecture includes the deployment of the Aegis BMD 4.0.1/5.0 weapon systems with SM-3 IB interceptors at sea and at an Aegis Ashore site in Romania. When compared to the current SM-3 IA, the IB will have an improved two-color seeker for greater on-board discrimination and producibility, and it will have improvements to enhance reliability of the SM-3 IB's divert and attitude control system. These improvements also provide an enhanced capability against larger sized raids. We are requesting \$565.4M for the production of 46 SM-3 Block IB interceptors to be delivered by FY 2014 and \$960M for Aegis BMD to fund continued development and testing of the SM-3 IB as well as spiral upgrades to Aegis 5.0 to support the operation of the SM-3 IB and IIA interceptors and associated flight tests. In FY 2012, we are requesting \$306.6M to begin acquiring three Aegis Ashore Missile Defense Systems (land-based SM-3) batteries—one for testing at the Pacific Missile Range Facility (PMRF), one for deployment in Romania by FY 2015, and another for deployment in Poland by FY 2018. We request \$364.1M for the C2BMC program for continued spiral development of software and engineering to incorporate Enhanced C2BMC capability into the C2BMC battle management

architecture and promote further interoperability among the BMDS elements, incorporate boost phase tracking, and improve system-level correlation and tracking.

*Enhanced IRBM Defenses in Europe by 2018.* The SM-3 Block IIA interceptor, being co-developed with the Japanese government, is on schedule to be deployed at an Aegis Ashore site in Poland and at sea in 2018 to provide enhanced protection for European NATO countries from all ballistic missile threats from the Middle East. The FY 2012 request for SM-3 Block IIA co-development is \$424.5M. Additional BMDS improvements during this phase include expanded coordination of missile defense fire control systems and improvements to radar discrimination. Likewise, the Precision Tracking Space System (PTSS) satellites will detect and track hostile ballistic missiles over their entire flight and enable earlier engagements to improve homeland and regional defense. Furthermore, the deployment of the Airborne Infrared (ABIR) sensor will provide the capability to provide early track of large ballistic missile raids from forward locations, decreasing the time between the enemy's launch of the first ballistic missile and the first launch of a ballistic missile defense interceptor.

*Early Intercept Defense in Europe by 2020.* The SM-3 IIB will provide an early intercept (pre-apogee) capability against MRBMs and IRBMs and provide an additional layer for a more enhanced homeland defense against ICBMs launched from today's regional threats. In FY 2012, we are requesting \$123.5M to fund multiple industry teams to conduct concept development of the SM-3 IIB while MDA develops advanced propulsion and lightweight material technologies relevant to the SM-3 IIB interceptor. Advanced discrimination technologies also will be deployed during EPAA Phase 4 and

GMD's use of network sensors (including enhancements from PTSS and ABIR sensor capabilities) will be enabled to improve homeland defense.

### **Proving Missile Defense Works through Enhanced Testing**

In FY 2012, we are requesting nearly \$1B of RDT&E funding for Testing and Targets. In collaboration with the Director, Operational Test and Evaluation (DOT&E) and the Operational Test Agencies (OTAs), MDA updated its Integrated Master Test Plan (IMTP). The updated test plan (version 11.1), consisting of 53 flight tests and 74 ground tests from FY 2011 through FY 2016, promotes cost-effectiveness by conducting fewer flight tests to achieve more objectives in each test.

It is the Agency's goal in the third quarter of FY 2011 to conduct an Aegis BMD flight test (FTM-15) using an SM-3 IA interceptor cued by data from the AN/TPY-2 radar passed through the C2BMC system to intercept an IRBM target. Later this summer FTM-16 will demonstrate Aegis BMD 4.0.1 fire control and the first flight test of the SM-3 IB interceptor. We also will conduct two critical ground tests this year to demonstrate the EPAA Phase 1 capability for defending European allies and deployed forces from multiple and simultaneous SRBM and MRBM threats.

We will hold a series of system-level operational flight and ground tests to demonstrate the initial capability against SRBMs and MRBMs for theater/regional defense as well as planning in FY 2012 the first entirely operational testing of the defense of the homeland by 2015. Each operational test will be conducted as realistically as possible and involve multiple targets of different ranges. This is where the Agency will test how well these layered defenses work. These tests are being planned and will be executed in concert with the BMDS OTA and under the oversight of

the DOT&E. The BMD system under test will be operated by the soldiers, sailors, and airmen assigned to their respective missile defense equipment and placed under realistic wartime conditions to truly document the capabilities and limitations of the system. Finally, in FY 2011, THAAD will execute a near-simultaneous engagement of an MRBM and SRBM.

### **Developing New Capabilities**

In FY 2012, we plan to develop BMDS capabilities and technologies that can adapt as threats change and are fiscally sustainable. Early intercept capabilities should provide additional opportunities to kill threat missiles, enlarge protection areas, and improve the overall performance of the BMDS.

After completing all of its original on-orbit testing in 2010, we continue to operate the two Space Tracking and Surveillance System (STSS) demonstration satellites to conduct cooperative tests with other BMDS elements and demonstrate the capability of STSS satellites against targets of opportunity. These tests demonstrate the ability of a space sensor to provide high precision, real-time tracking of missiles and midcourse objects that enable closing the fire control loops with BMDS interceptors. We are requesting \$96.4M for the STSS system in FY 2012. Lessons learned from the two STSS demonstration satellites inform Precision Tracking Space System development decisions. We are requesting \$160.8M for PTSS in FY 2012. The PTSS, a new program start in cooperation with Johns Hopkins University Applied Physics Laboratory, Navy Research Laboratory, Air Force SPACECOM, and industry will use simple designs and mature technologies to provide persistent classification and tracking capability of enemy ballistic missiles for areas of the globe that have ballistic missile

activity. PTSS project scope includes the delivery of PTSS ground segments and the launch of the first two PTSS spacecraft in FY 2017.

In FY 2012, we are requesting \$46.9M for the Airborne Infrared (ABIR) program. The ABIR program will provide a capability to track large ballistic missile raids with an airborne forward-based sensor, decreasing the time between the enemy's launch of the first ballistic missile and the first launch of a ballistic missile interceptor. Initially, we will integrate a sensor from the Multi-spectral Targeting System family of infrared sensors onto an MQ-9 Reaper Remotely Piloted Vehicle to prove that we can close the Aegis fire control loop with a forward-based airborne asset. In FY 2012, using platforms and operators supplied by the Air Force and working closely with the Navy, we propose to demonstrate the ability to provide external cueing, sensor performance, and timely and accurate ballistic missile tracking. Working with the Air Force, our objective is to integrate the ABIR sensor into a pod that can be attached universally to the wing of a variety of aircraft. Additionally, in FY 2012 we are enhancing our command and control capability to handle larger threat missile raid sizes and leverage airborne and space sensor missile tracking data networks. We will continue our development and testing of a multi-sensor application (ABIR and space sensors) tasking and signal processing capability that will provide data with sufficient quality to close the Aegis, THAAD, and GMD fire control loops and to launch interceptors.

In FY 2012, we are requesting \$96.3M for Directed Energy Research (\$92.6M for Airborne Laser Test Bed). Following the successful shoot downs of liquid-fueled and solid-fueled boosting ballistic missile targets with an airborne laser in FY 2010, the Assistant Secretary for Defense Research and Engineering designated the Airborne

Laser Test Bed (ALTB) as a science and technology test bed for high power laser research and development. In FY 2012, we are teaming with the Air Force's Research Laboratory to use the ALTB for testing advanced directed energy technologies and conducting beam propagation and lethality testing. A primary objective of our directed energy program is to continue our partnership with Lawrence Livermore National Laboratory to develop Diode Pumped Alkaline-gas Laser System (DPALS) technology, which offers great potential for high efficiency, electrically-driven, compact, and light-weight high energy lasers for a wide variety of missions of interest to MDA and the Department of Defense.

### **International Cooperation**

As stated in the 2010 Ballistic Missile Defense Review (BMDR), developing international missile defense capacity is a key aspect of our strategy to counter ballistic missile proliferation. In Europe, we remain committed to working with our NATO allies to make NATO lower layer missile defense assets interoperable with U.S. upper-tier missile defense assets deployed under the EPAA through NATO's territorial missile defense capability. In East Asia, we are improving missile defenses through bilateral relationships. And in the Middle East, we continue to work with long-term partners and pursue strengthened cooperation with other countries that have expressed interest in missile defense. MDA is currently engaged in missile defense projects, studies and analyses with over twenty countries, including Australia, the Czech Republic, Denmark, France, Germany, Israel, Japan, Kuwait, NATO, Poland, Romania, Saudi Arabia, South Korea, the United Arab Emirates, and the United Kingdom.

MDA continues its close partnership with Japan on the SM-3 IIA interceptor

(Japan is leading the development efforts on the SM-3 IIA second and third stage rocket motors and the nosecone), studying future architectures, and supporting that nation's SM-3 IA flight test program. We also continue collaboration with Israel on the development and employment of several missile defense capabilities that are interoperable with the U.S. BMDS. Last month, at a U.S. test range off the coast of California, the Arrow Weapon System successfully intercepted a target representative of potential ballistic missile threats facing Israel today. We are requesting \$106.1M for Israeli Cooperative Programs (including Arrow System Improvement and the David's Sling Weapon System) in FY 2012. We are working with our partners from the United Arab Emirates on the development of a Foreign Military Sales (FMS) case for the THAAD system that would represent the first sale of this capability. Our goal is to have an approved FMS case in 2011.

Additionally, MDA is actively engaged with the Russian Federation through three missile defense working groups led by the State Department, Office of the Secretary of Defense, and the Joint Staff. We are optimistic from the outcomes of both the NATO Russia Council meeting at Lisbon and the U.S. bilateral working groups that we will make meaningful progress this year in cooperating with the Russian Federation on missile defense, starting with leveraging the combined early warning and surveillance radars of both countries.

## **Conclusion**

Our FY 2012 budget funds completing the initial deployment of SRBM, MRBM, IRBM, and ICBM defenses while meeting the war fighters' near-term missile defense development priorities. Subsequently, we will build on that initial capability with the

long-term goal of creating an international and enhanced network of integrated BMD capabilities that is flexible, survivable, affordable, and tolerant of uncertainties of estimates of both nation-state and extremist ballistic missile threats.

Thank you, Mr. Chairman. I look forward to answering the committee's questions.